



Section 51(2)(d) Fast-track Approvals Act 2014 Report

Hunua Quarry Development, FTAA-2603-1185

Heritage New Zealand Pouhere Taonga (HNZPT) recommends:

1. That the archaeological authority is **granted**, subject to conditions, under the Fast-track Approvals Act 2024 (FTA Act).
2. That, if the authorities are granted, Ellen Cameron is **approved** as the approved person to carry out the archaeological work under the authority.

Introduction

3. On 31 March 2026, Winstone Aggregates (the Applicant) lodged a substantive application for the Hunua Quarry Development (the Project) with the Environmental Protection Agency (EPA). On 23 April 2026 the substantive application was deemed complete and complied with section 46(2) of the FTA Act. It was deemed to not have any competing applications or existing resource consents under section 47 of the FTA Act on 7 May 2026.
4. As a part of the application, the Applicant has applied for an archaeological authority. HNZPT is the administering agency for the Heritage New Zealand Pouhere Taonga Act 2014 (HNZPT Act) under the FTA Act.
5. On 15 May 2026 the Panel Convener issued a Minute directing the EPA to obtain a report prepared by Heritage New Zealand Pouhere Taonga and the Māori Heritage Council, in accordance with section 51(2)(d) of the Act (May Minute).
6. This report is due 28 July 2026.

Purpose of the Report

7. The specific directions of the Panel Convener in the May Minute were:
 - (a) *How the weighting of matters set out in the relevant schedules should be approached, having regard to applicable statutory provisions and relevant senior court decisions (s51(1)).*
 - (b) *If DOC, HNZPT and MHC do not agree with, or wishes to amplify, the expert and planning assessments lodged in support of the application, they must file a report in accordance with the relevant schedule (s51(2)(c) or s51(2)(d)).*
 - (c) *DOC, HNZPT and MHC may confirm and append advice, including legal advice, previously given in response to directions under section 51 on another project and do not need to provide an assessment if they concur with the applicant's assessments.*
 - (d) *DOC, HNZPT and MHC are to respond to the draft conditions, including any management plans attached to the application, recommending tracked changes (if any).*

8. This Report addresses these matters and makes a recommendation to the Panel regarding the archaeological authority application as part of the Project.

The Project

9. The applicant is seeking an Archaeological Authority under the FTA process to aid the development of the existing the Symonds Hill Pit to access additional greywacke resources, and includes deepening and expanding the pit; realigning approximately 500m length of a tributary to Mangapū/Symonds Stream to enable the safe expansion of the extraction footprint; constructing new sediment retention ponds, a southern a haul road, drainage networks, and stream tributary diversion; removal of vegetation and topsoil stripping for removal of overburden and associated offsets; constructing a haul road to provide a more efficient connection between the pit and the processing yard; provision for placement of a greater volume of overburden within the site. The Authority will cover the part of these works where archaeological values are likely to be present.

Documentation received and reviewed

10. This recommendation is based on HNZPT's review of the following documents:

11. Part D – Archaeological Authority (updated 15 April 2026),

- Appendix B12.4.2 Archaeological Assessment

12. Appendix B12.8.2 Hunua Quarry Development Archaeological Management Plan

13. Appendix A6.7 Iwi Engagement Report: Cultural Values and Consultation Summary: A Report Prepared for the Hunua Quarry Development. 30 March 2026

Heritage New Zealand Pouhere Taonga Assessment

Matters in clause 3, Schedule 8

14. HNZPT recommends that an archaeological authority be **granted with conditions**, attached as **Appendix A**.

Weighting of clause 4, Schedule 8 matters

15. HNZPT has provided advice on this to the Panel in the Delmore application, a copy of that advice is appended to this Report as **Appendix B**. In short, the greatest weight is given to (a) the purpose of the FTA Act; in respect of the matters set out in section 59(1)(a) of the HNZPTA, it is an overall assessment, rather than a hierarchy of matters for consideration.

Review of Technical Reports

16. HNZPT agrees with the archaeological assessment (Part D – Archaeological Authority (updated 15 April 2026)) prepared by Ellen Cameron for this application, in particular:
17. There are no recorded archaeological sites within the project area;
18. There is potential for additional archaeological sites and material to be encountered during the proposed works;
19. There is potential that unrecorded sites may be modified or destroyed during the proposed works;

20. Mitigation takes the form of archaeological monitoring and recording in sensitive areas based on the predictive model; and

The Draft Archaeological Management Plan (AMP)

21. HNZPT agrees that an AMP is essential to ensure mitigation of any adverse effects. HNZPT has reviewed the draft AMP and considers it appropriate and gives its approval. This is reflected in the recommended condition 2, which references the AMP titled “Archaeological Management Plan: Hunua Quarry, Auckland Prepared for Winstone Aggregates dated March 2026 (AMP).

Recommendation

22. HNZPT has considered the application against the criteria set out in clause 4, Schedule 8, summarised as follows:

Section 59(1)(a) HNZPTA

23. The granting of an archaeological authority for this application would be consistent with the matters set out in section 59(1)(a) of the HNZPTA:

24. There is no evidence to suggest that the historical and cultural heritage value of the recorded and any potential subsurface archaeological sites justifies their protection. The application states this area falls under the Statutory Acknowledgement Area for Ngāti Tamaoho Claims Settlement Act 2018 and the Applicant has undertaken consultation with iwi/hapū, who have not expressed opposition to the application proposal.

25. HNZPT considers that the conditions, with the suggested amendments, for the Authority will work with any fast-track approval for the land use activity to effectively manage the identification and recovery of archaeological information within the application site.

Section 47(1)(a)(ii) and (5) HNZPTA

26. Section 47(1)(a)(ii) and (5) only apply for an authority application made pursuant to section 44(b) of the HNZPTA – a minor effects authority. This is not a minor effects application, and therefore these sections are not relevant.

Relevant Statement of General Policy

27. The relevant Statement of General Policy is the Tauākī Mātai Whaipara Archaeology Statement included in He Tauākī Kaupapahere Whānui Statements of General Policy dated October 2025.

28. The proposal is consistent with the objectives and policies of the Statement of General Policy, particularly with regard to the early, ongoing and meaningful involvement of hapū and iwi (Policy 2.1).

Any amendments considered necessary to conditions

29. The Applicant provided a set of draft conditions with its application. Following this, HNZPT and the Applicant have worked together to achieve an agreed set of conditions. HNZPT considers this set of conditions will ensure that the archaeological works:

30. are undertaken in a culturally appropriate way; and

31. mitigate any adverse effects on the adversely affected archaeological values; and

32.will allow for any information collected to be recorded in a report and accessible to other archaeologists and interested persons; and

33.can be monitored and measured to ensure compliance.

34.HNZPT appreciates the time and effort of the Applicant to discuss and develop this agreed set of conditions, which is attached as **Appendix A**.

Section 45 HNZPTA Approved person

35. HNZPT considers that Ellen Cameron has the appropriate qualifications and sufficient skill and competency to undertake the work required if the authorities are granted and has access to appropriate institutional and professional support.

Signed for and on behalf of Heritage New Zealand Pouhere Taonga,



Dean Whiting

Chief Executive

Heritage New Zealand Pouhere Taonga

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WELLINGTON 6140

Date: 28 July 2026



Appendix A: Agreed authority conditions

ARCHAEOLOGICAL AUTHORITY

AUTHORITY DETAILS

Authority Number:

Determination Date:

Expiry Date: 10 years

Authority Holder: Winstone Aggregates

Archaeological Sites: Potential subsurface archaeological sites

Location: Part Allotment 70 Parish of Hunua, Allotment 38 Parish of Hunua, Lot 1 DP 60065, Lot 1 DP 105061, Lot 2 DP 115598 and Lot 1 DP 120541

Section 45 Approved Person: Ellen Cameron

Landowner Consent: Landowner consent has been provided to Heritage New Zealand Pouhere Taonga to satisfy clause 6(1) of Schedule 8 Fast-track Approvals Act 2024.

DETERMINATION

The FTAA Expert Consenting Panel grants an archaeological authority pursuant to section 81 of the Fast Track Approvals Act 2024 and section 48 of the Heritage New Zealand Pouhere Taonga Act 2014 in respect of the archaeological sites described above, within the areas specified in the location above, to Winstone Aggregates for earthworks required to expand the existing quarry to increase annual quarry production and to enable the extraction of aggregate for a further 80 years (archaeological works), subject to the following conditions:

CONDITIONS OF AUTHORITY

No.	Condition
Before Works	
1	Start Work Notification The Authority Holder must advise Heritage New Zealand Pouhere Taonga (HNZPT) Ngāti Tamaoho, Ngāti te Ata, Te Ākitai Waiohua and Ngāi Tai ki Tāmaki of the date when archaeological works will begin at least two working days before archaeological works start.
2	Archaeological Management Plan All works must be undertaken in accordance with the Archaeological Management Plan prepared by Ellen Cameron titled “Archaeological Management Plan: Hunua Quarry, Auckland Prepared for Winstone Aggregates dated March 2026 (AMP).

	The Authority Holder may update the AMP by submitting the amended AMP in writing to HNZPT for its written approval.
3	Site Briefing The Authority Holder must ensure that all contractors working on the project are briefed on site by the section 45 approved person (who may appoint a person to carry out the briefing on their behalf) prior to any archaeological works commencing. The briefing must include the possibility of encountering archaeological evidence, how to identify possible archaeological sites, the archaeological work required by the conditions of this authority, and contractors' responsibilities with regard to discovering archaeological evidence (including stopping works and parties to notify).
During Works	
4	Tikanga Archaeological work must be undertaken in conformity with any tikanga Māori protocols agreed between the Authority Holder and Ngāti Tamaoho, Ngāti te Ata, Te Ākitai Waiohū and Ngāi Tai ki Tāmaki (relevant iwi). In addition: - The Authority Holder shall enable access for relevant iwi to any archaeological site encountered in order to undertake tikanga subject to any health and safety requirements. - If any possible taonga or Māori artefacts are encountered, relevant iwi shall be informed to enable appropriate tikanga to be undertaken, so long as all statutory requirements under the Heritage New Zealand Pouhere Taonga Act 2014 and the Protected Objects Act 1975 are met. - If any archaeological site is encountered and works modifying or destroying the archaeological site are undertaken, relevant iwi shall be provided with a copy of any reports completed under Condition 11 and be given an opportunity to discuss it with the section 45 Approved Person if required.
5	Kōiwi Discovery If any kōiwi (human remains) are encountered, all works must cease within 10 metres of the discovery. HNZPT, New Zealand Police, Ngāti Tamaoho, Ngāti te Ata, Te Ākitai Waiohū and Ngāi Tai ki Tāmaki must be advised immediately. Any steps following must be undertaken in accordance with Guidelines for Kōiwi Tangata/Human Remains (AGS8 2014) and no further work in the area may take place until future actions have been agreed by all parties.
6	Monitoring Any earthworks within the archaeological monitoring areas identified in the AMP must be monitored by the section 45 Approved Person who may appoint a person to carry out the monitoring on their behalf.

7	Investigation Any archaeological evidence encountered during the exercise of this Authority must be investigated, recorded, and analysed in accordance with accepted archaeological practice.
8	Annual Reporting Annually from the date of archaeological works commencing until the report required under Condition 11 is submitted to HNZPT, the Authority Holder must submit to HNZPT, Ngāti Tamaoho, Ngāti te Ata, Te Ākitai Waiohū and Ngāi Tai ki Tāmaki a written report containing a summary of the progress of any archaeological works and any archaeological findings.
After Works	
9	Work Completion Notification The Authority Holder shall advise HNZPT and Ngāti Tamaoho, Ngāti te Ata, Te Ākitai Waiohū and Ngāi Tai ki Tāmaki of the completion of archaeological works within five working days of completion.
10	Completion of Archaeological Siteworks Within 20 working days of the completion of on-site archaeological work associated with this authority, the Authority Holder shall ensure that: (a) An interim report, to the satisfaction of HNZPT, following the Archaeological Report Guideline (AGS12 2023) is submitted to HNZPT for inclusion in the HNZPT Archaeological Reports Digital Library. (b) Site Record Forms are updated or submitted to the NZAA Site Recording Scheme.
11	Archaeological Records Within 12 months of the completion of the on-site archaeological work, the Authority Holder shall ensure that a final report, completed following the Archaeological Report Guideline (AGS12 2023), is emailed to HNZPT for inclusion in HNZPT's Archaeological Reports Digital Library. A copy must also be provided to the NZAA Central Filekeeper.

Appendix B: Weighting of matters set out in Schedule 8, Clause 4 of the FTA Act

Re: Delmore [FTAA-2502-1015] Request for advice dated 11 April 2025

36. You have asked Heritage New Zealand Pouhere Taonga (Heritage New Zealand) for advice regarding the following:

- 37. the weighting of matters outlined in Schedule 8, clause 4 of the Fast Track Approvals Act 2024 (FTA Act), having regard to senior court decisions; and
- 38. agreement or otherwise in respect of the statutory summary provided by Barker & Associates Ltd (Barker Report).

Weighting of matters outlined in Schedule 8, Clause 4 of the FTA Act

39. Schedule 8, clause 4 states:

For the purposes of [section 81](#), when considering an application for an archaeological authority, including conditions in accordance with [clause 5](#), the panel must take into account, giving the greatest weight to paragraph (a),—

- (a) the purpose of this Act; and*
- (b) the matters set out in [section 59\(1\)\(a\)](#) of the HNZPT Act¹; and*
- (c) the matters set out in [section 47\(1\)\(a\)\(ii\) and \(5\)](#) of the HNZPT Act; and*
- (d) a relevant statement of general policy confirmed or adopted under the HNZPT Act.*

40. The wording of the clause itself makes it clear that the Panel gives the greatest weight is given to (a) the purpose of the FTA Act. Of the other matters:

Section 59 matters

41. There is no hierarchy between the matters set out in section 59(1)(a), rather it is an overall assessment. This is evident in the assessment carried out by Heritage New Zealand that will be provided to the Panel with a recommendation.

Section 47(1)(a)(ii) and (5)

42. These sections only apply for an authority application made pursuant to section 44(b) of the HNZPTA – a minor effects authority.

43. The Delmore application is not for an authority pursuant to section 44(b), so the matters in Schedule 8, clause 4(c) are not relevant considerations for this application.

¹ Heritage New Zealand Pouhere Taonga Act 2014

Statement of General Policy

44. The relevant Statement of General Policy is *The Administration of the Archaeological Provisions under the Heritage New Zealand Pouhere Taonga Act 2014*, dated 29 October 2015.
45. Note, this is currently under review and we anticipate a new Statement of General Policy will be in place from October 2025.

Statutory Summary in Barker Report

46. We have reviewed section 13.3² and section 14.5³ of the Barker Report that set out the statutory requirements in relation to an approval under the HNZPT Act.
47. Section 13.3 sets out relevant information in relation to obtaining an approval pursuant to the HNZPT Act. We agree with the description of clauses 3, 4, and 5 of the FTA Act.
48. Section 14.5 uses subheadings to assess the matters set out in Schedule 8, clause 4 of the FTA Act that the Panel is to have regard to.
49. We agree that the matters listed are those contained in Schedule 8, clause 4. Of these, sections 47(a)(ii) and (5) HNZPT Act are not relevant considerations for this matter, as this is not an application made pursuant to section 44(b) HNZPT Act – minor works authority.
50. The s51 Report prepared by Heritage New Zealand will comment on each of these sections and give an assessment of same before reaching an overall recommendation for the authority application.

² Titled “Approvals Relating to HNZPT 2014 – Schedule 8”

³ Titled “Heritage Authority Approval Sought: Sections 59(1)(a) and 47(1)(a)(ii) and (5) of the HNZPT and Relevant Statement of General Policy”